

People and Communities Overview and Scrutiny Committee

Dorset County Council



Date of Meeting	10 th October 2018
Officer	Ciara Ryan – Better Care Fund Project Manager
Subject of Report	Better Care Fund Performance
Executive Summary	<p>This report has been produced to provide members of the Committee with information regarding the progress of the Dorset Better Care Fund, including performance against the four Better Care Fund metrics:</p> <ul style="list-style-type: none">• Non-elective admissions;• Permanent admissions to residential care;• Reablement – the proportion of over 65's who remain at home 91 days' following discharge; and• Delayed transfers of care (DToC). <p>Thus far in 2018 there has been a significant improvement in the delayed transfers of care attributed to adult social care. Considerable progress has been made, recording lower days than have yet been documented.</p> <p>Improvements have also been seen in the context of NHS attributed delays; whilst the delays for the Dorset Health and Wellbeing Board area (health, social care and joint) are still over target, a decline is being witnessed, with a significant reduction compared to 2017/18. Pan Dorset, the system is within target.</p> <p>The ongoing work within the schemes of the Better Care Fund is designed to advance integration across health and social care as we move towards a functioning Integrated Care System. Of note, there has been recent progress within the Strong and Sustainable Care Markets scheme. The Dorset Care Framework has been designed to build a</p>

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	<p>stronger and fairer market for the people of Dorset and was initially launched in December 2017.</p> <p>In recent months, work has been focussed on remobilising the framework; a project plan has been created, priorities have been identified and provider engagement has been organised for the beginning of October 2018. In addition, a commissioning strategy, which is broader than the Better Care Fund, but includes the Sustainable Care Markets scheme, is in draft. Decisions have been made regarding the direction of travel within this work stream, including thoughts on integration, Section 75 agreements regarding brokerage and a Memorandum of Understanding for partners.</p> <p>Additional scheme activity has been provided in the Better Care Fund Highlight Report (Appendix A).</p>
<p>Impact Assessment:</p> <p><i>Please refer to the protocol for writing reports.</i></p>	<p>Equalities Impact Assessment:</p> <p>Not necessary for this report</p>
	<p>Use of Evidence:</p> <ul style="list-style-type: none"> • Local Business intelligence – metrics (local and approved data) • DTOC performance dashboard (NHSE data) • National Guidance (published) • Input from operational colleagues, collected weekly • Key leads action/performance plans
	<p>Budget:</p> <p>The iBCF allocations for DCC are £7.432m in 2017/18, £9.768m in 2018/19 and £11.750m in 2019/20.</p>
	<p>Risk Assessment:</p> <p>There are a number of risks attached to the BCF. The top two risks as reported within DCC's Corporate Risk Register are:</p> <ul style="list-style-type: none"> • Capacity, capability and financial pressures on partner organisations impact negatively on the delivery of the Better Care Fund objectives • Better Care Fund performance targets are not met placing funding at risk
<p>Other Implications:</p> <p>Delayed transfers are also a high priority for health and feed into the aims of the Sustainability and Transformation Plan.</p> <p>There are overlaps with the Property and Assets Programme as this links directly to accommodation capacity within the county.</p>	

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Recommendation	It is requested that the Committee scrutinise the performance reported and advise of any further actions that should be taken.
Reason for Recommendation	To provide the Committee with an update addressing current delayed transfers performance and case studies of current impact.
Appendices	Appendix A – Better Care Fund Highlight Report
Background Papers	National Better Care Fund Submission Business Intelligence data sources
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1. Introduction

- 1.1 This report has been written to provide the People and Communities Overview and Scrutiny Committee with a progress update of the Better Care Fund in regards to the metrics against which the Better Care Fund reports.
- 1.2 The national targets for Delayed Transfers of Care were realised in May 2018, dictating that both health and social care delays would need to be significantly reduced:
 - Adult Social Care - reduce to 2.6 daily delays per 100,000 18+ population (9 delay days per month).
 - NHS – Reduce by 30%
- 1.3 It has been understood that both health and social care will work towards achieving a decline in days over the months to achieve the target by the end of September 2018.
- 1.4 Targets for the remaining metrics have not been changes from the 2017-19 plans.

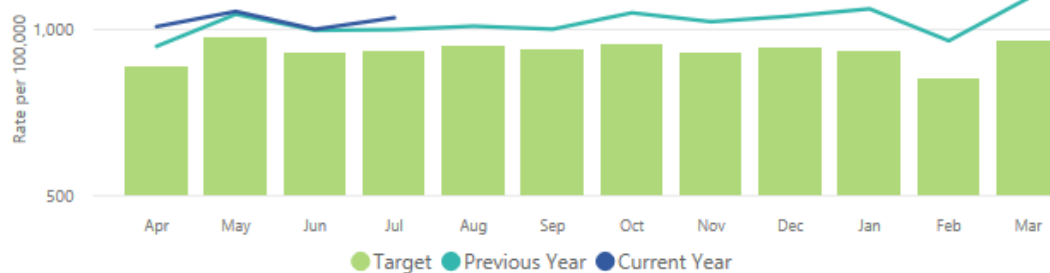
2. Performance

2.1 Metric One – Non-Elective Admissions

- **Metric:** Total non-elective spells (specific acute) per 100,000 population
- **Outcome sought:** A reduction in the number of unplanned acute admissions to hospital

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Rate of Total Non-Elective Spells (Specific Acute) per 100,000 population

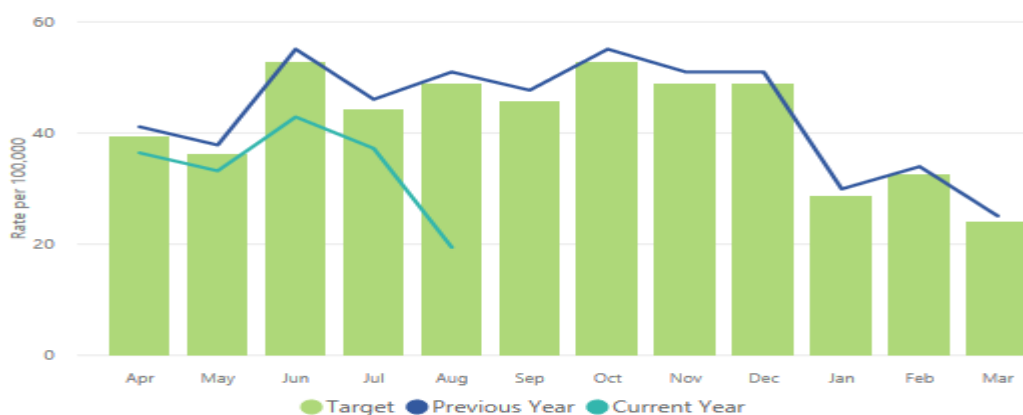


2.2 The NEA figures show that Dorset is not on track to hit the target. Official figures show that to date this year the Dorset area has had 1,549 more non elective admissions than planned. The non-elective rate per 100,000 population is also over target (3,734.8 target vs 4,098.6 actual).

2.3 Metric 2 – Admissions to Residential & Nursing Homes

- **Metric:** Long term support of older people (aged 65 or over) met by admission to residential and nursing homes per 100,000 population.
- **Outcome sought:** Reducing inappropriate admissions of older people into residential care

Rate of Admissions to Residential & Nursing Homes per 100,000 population



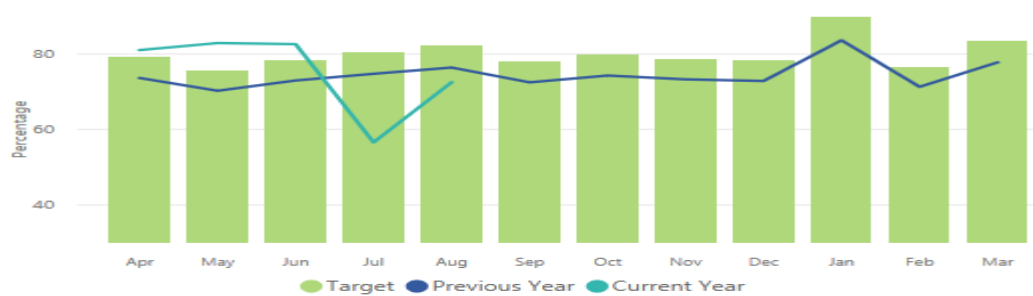
2.4 To provide a more accurate picture of performance for the full year, the evaluation 'not on track to hit the target' has been based on the twelve months up to the end of May (as data is subject to considerable lag in terms of input into our system). Because of system lags in data reporting, the monthly BCF return appears to indicate that Dorset is considerably better than target (as in the chart above), however it is known through experience that the numbers for each month grow retrospectively as we move through the year.

2.5 Metric 3 – Proportion of Older People Still at Home 91 days after discharge from Hospital in to Reablement/Rehabilitation Service

- **Metric:** Proportion of older people who were still at home 91 days after discharge from hospital into reablement or rehabilitation services.
- **Outcome sought:** Increase in effectiveness of these services whilst ensuring that those offered the service does not decrease.

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Percentage of Older People Still at Home 91 Days After Discharge

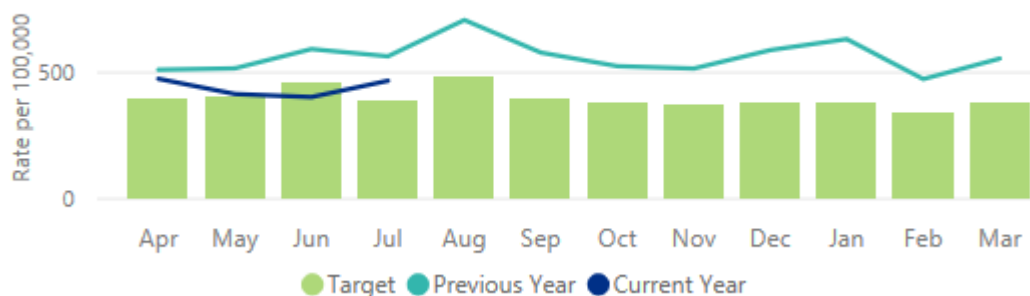


2.6 Although the latest figure shows 72.5% for the year to date, it is important to note that this data is subject to considerable lag. Performance against the target has been reported as on track because both April and May's figures, which by now are robust in terms of data completion, were just above 80%.

2.7 Metric 4 – Delayed Transfers of Care

- **Metric:** Delayed Transfers of Care from hospital per 100,000 population
- **Outcome sought:** Effective joint working of hospital services (acute, mental health and non-acute) and community-based care in facilitating timely and appropriate transfers from all hospitals for all adults.

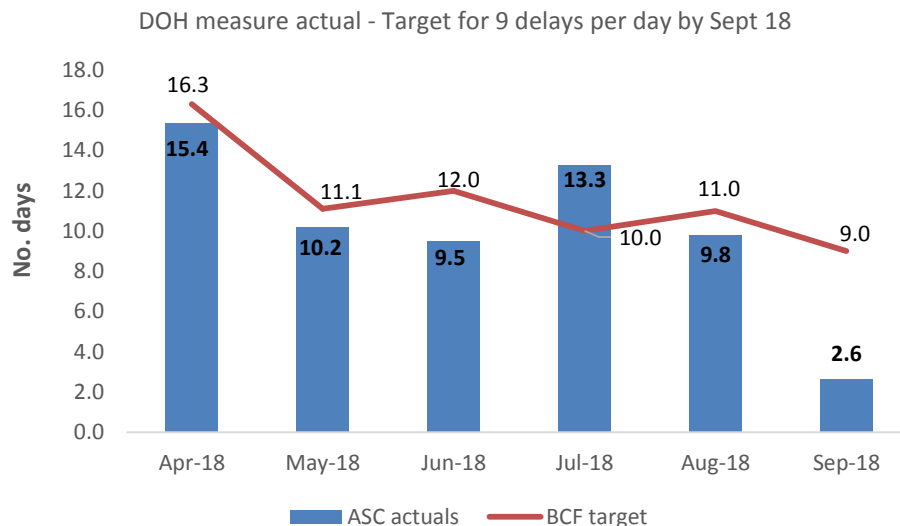
Rate of Delayed Transfers of Care (Days)



2.8 Official data for DTOC in Dorset (health, social care and joint delays) shows a positive reduction for quarter one with a slight incline at the beginning of quarter 2. Despite reductions Dorset remains outside of the target (6,139 days' actual vs 5,782 target).

2.9 The following graph highlights the considerable progress made within Adult Social Care. Recent data depicts lower numbers of delays than have ever been recorded, including 5.4 delays per day for the week ending 30th August (Social Care attributable) – the lowest yet. A number of approaches are still being adopted to further reduce delays. However, based on actual recorded delays for the whole of August we have on balance said that Dorset is not quite on track to hit the Social Care target by the end of September.

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2.10 The achievements in delays for adult social care have been achieved without additional investment. The LGA and ADASS have not agreed any additional metrics for Dorset County Council.

3. Scheme activity

- 3.1. The Better Care Fund Highlight Report has been included as Appendix 1, to outline the current activity within the Better Care Fund schemes.
- 3.2. The report notes advancements within the Strong and Sustainable Care Markets Scheme. There has been a significant focus on remobilising the framework following its initial launch in December 2017. A Category Manager has been sourced to identify the priorities and create a project plan to state the process for framework reopening. The necessary legal actions have been identified and are being actions and provider engagement events have been planned for the beginning of October 2018.
- 3.3. In addition to the above work, a commissioning strategy is being developed with involvement from the Local Authority and CCG. The strategy is broader than the Better Care Fund, but includes the Sustainable Care Markets scheme where governance and alignment is in development. Agreement has been gained regarding the direction of travel for this work and discussions include initial thoughts on integration, a section 75 agreement for brokerage functions and a Memorandum of Understanding is being drafted for partners moving forwards. A new timeline to incorporate the above work is also being created.
- 3.4. In part, the commissioning strategy will help to alleviate some of the pressure currently being faced by NHS Continuing Health Care; the County Council's Adult Social Care Service User budgets are currently forecast to be overspent by £1.7m. This does not include the 60+ CHC cases waiting to be assessed. In addition, an overspend is forecasted in Adult CHC, Children's CHC and funding Out of Hospital. The future of the Funded Out of Hospital has been presented to the CCG Director meeting and System Leadership Team recommending changes to the current process.

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- 3.5. In addition, a plan has been put in place by Dorset CCG to address the backlog of assessments within this financial year.

Helen Coombes

Transformation Lead for Adult Social Care

October 2018